



414 Nicollet Mall  
Minneapolis, MN 55401

July 10, 2020

—Via Electronic Filing—

Will Seuffert  
Executive Secretary  
Minnesota Public Utilities Commission  
121 7<sup>th</sup> Place East, Suite 350  
St. Paul, MN 55101

RE: RESPONSE IN OPPOSITION TO AFCL'S MOTION FOR  
ORDER TO SHOW CAUSE AND HEARING  
FREEBORN WIND ENERGY PROJECT  
DOCKET NO. IP-6946/WS-17-410

Dear Mr. Seuffert:

Northern States Power Company, doing business as Xcel Energy, submits this Response in Opposition to the June 26, 2020 Motion for Order to Show Cause and Hearing filed by the Association of Freeborn County Landowners (AFCL).

As an initial matter, we note that AFCL is correct; the Company will be moving 17 turbines originally planned to be built in Freeborn County to Worth County, Iowa. Included with this Response as Attachment A is an Amended Site Plan reflecting the layout of the portion of the project the Company will be constructing in Minnesota. This was not the Company's preferred course for the Freeborn Wind Energy project. In order to ensure the project is constructed efficiently and at the lowest cost for our customers, and able to obtain the full value of applicable wind production tax credits (PTCs), however, we believe this shift is necessary and prudent.

We do not believe this decision requires a permit amendment—at least not at this time. The Site Permit “authorize[s]” the Company “to construct and operate an *up to* 84 megawatt nameplate capacity Large Wind Energy Conversion System in Freeborn County, Minnesota,” (emphasis added) subject to compliance with the conditions of the permit. We still intend to construct a large wind project in Freeborn County that will have no more than 84 megawatts of nameplate capacity, and we still intend to comply with the conditions of the permit. Moving these 17 turbines to Iowa (and removing them from the Site Plan) will have no impact on the rest of the permitted project, and, therefore, AFCL's motion seeking an amended Site Permit should be denied.

## A. Background

As noted in the Pre-Construction Meeting Notes, filed in this Docket on May 15, 2020, the Company has had difficulties obtaining agreements with the Townships of Oakland and London for the use of township roads to construct certain turbines we originally had planned to include in the project. These difficulties began with the original developer of the project, Freeborn Wind Energy LLC, who applied for a site permit for the Freeborn Wind Energy Project on June 14, 2017. Among other things, the Site Permit Application noted that the developer would need to obtain “oversize/overweight permits for township roads.”

Not coincidentally, shortly thereafter in 2017, London and Oakland townships adopted ordinances requiring environmental review, pursuant to the Minnesota Environmental Policy Act, Minn. Stat. § 116D.01, *et seq.*, in connection with the issuance of any oversize/overweight permit (the Ordinances).<sup>1</sup> Under these substantively identical Ordinances, the township boards are designated as the “Responsible Governmental Units” for conducting the environmental review, and any violation of the Ordinances is subject to punishment by “a fine not exceeding \$500 or imprisonment for 90 days or both.”

As Freeborn Wind Energy LLC pursued approval of, and amendments to, the Site Permit, it also pursued related approvals from other governmental units, including London and Oakland townships. Although Freeborn Wind Energy LLC believed the Ordinances were preempted by Minn. Stat. 216F.07, and did not apply to the project, it attempted to negotiate for road use agreements with the townships, and even sought a permit from the townships, sending all the environmental information included in the Site Permit Application for the townships’ review. Despite these good faith attempts, the townships largely refused to engage in discussions and refused to consider the application for an oversize/overweight permit.

In contrast to this obstructive behavior from London and Oakland townships, Freeborn Wind Energy LLC (and subsequently the Company) entered into an extensive Development Agreement with Freeborn County, as well as Hayward and Shell Rock townships. We filed this Development Agreement with the Commission on March 11, 2020, pursuant to Section 5.2.12 of the Site Permit. Among other things, the Development Agreement includes detailed provisions regarding the use, repair, and restoration of the county and those townships’ roads.

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<sup>1</sup> The London Township Town Board filed a copy of its Ordinance in this Docket on October 9, 2017.

When the Company acquired the Freeborn Wind Energy project, we reached out to London and Oakland townships in May and June 2019, and attempted to discuss obtaining a similar agreement on use of township roads, including oversize/overweight vehicle use of the roads. In a letter filed in this Docket on July 22, 2019, however, the townships' attorney accused the Company and Freeborn Wind Energy LLC of "harassment," and stated the Company was required to "abide by" the townships' Ordinances to obtain an oversize/overweight permit, notwithstanding Freeborn Wind Energy LLC's prior attempt to do just that.

Given the tenor of this and other communications, we did not believe we could work constructively to obtain necessary permits or agreements with the townships until after the Company's Site Permit amendment application was approved. Following the Commission's vote on December 19, 2019, to amend the Site Permit, the Company again reached out to the townships in January 2020 to discuss obtaining access point, crossing, and oversize/overweight permits. The townships refused to meet in person to discuss the permits, but requested additional information from the Company, which we supplied. Since providing the requested information at the end of February 2020, however, we have not heard from the townships or their attorney regarding the road use permits. Although we remained hopeful that they would reengage in discussions, including up until the time of our pre-construction meeting with the Department of Commerce—Energy Environmental Review & Analysis division (DOC-EERA) and Commission, it has become clear we will not be able to reach an arrangement regarding road use in time to pursue construction of 17 turbines originally planned to be located in the townships.

Based on the townships' overall reticence regarding road-use discussions, in parallel with our attempts to obtain permits or agreements, we developed an alternate plan to develop the full nameplate capacity of the Freeborn Wind Energy project as economically as possible. Specifically, we obtained options for alternate turbine locations in Worth County, Iowa—where the majority of the project already was slated to be constructed. As we developed this backup plan, over the past few months, we notified DOC-EERA of the alternative, even though we continued to hope we would not need it. Unfortunately, by the end of June, due to the lack of engagement from the townships, we were forced to switch to our alternate plans, and on June 24, 2020, the Company reached out to DOC-EERA, Commission staff, and Freeborn County officials to inform them of our decision. On June 29, 2020, we reached out to affected landowners to discuss the same with them.

In our discussions with DOC-EERA and Commission staff, we agreed that, at this time, the appropriate procedural approach to documenting this change in plans was through a revised Site Plan, which we provide as Attachment A, rather than a Site Permit Amendment.

## **B. Moving Turbines to Iowa Provides Certainty and Best Preserves Benefits for Our Customers**

As noted above, moving the 17 turbines in question to Iowa is not the Company's preferred course of action, but given the circumstances, it is the best path forward for the Company and our customers. Going this direction facilitates the Company securing 100% of the value of the PTCs for the project; it allows the project to be constructed efficiently; it aligns with the conditions of the Site Permit; and it moves turbines from a community that was antagonistic to the project to one that is receptive to the project. For all these reasons, we ultimately determined this shift was in the best interest of all parties.

One of the aspects of the Freeborn Wind Energy project that makes it particularly valuable for customers is that, because work on the project began before 2017, it qualifies for 100% PTCs, the value of which the Company will flow back to customers through the Renewable Energy Standard Rider. The current value of PTCs is 2.5 cents per kWh of energy produced by a wind farm during its first ten years of operation. Until just over one month ago, in order to qualify under the continuity safe harbor to secure 100% of this PTC value, the project needed to be placed into service by December 31, 2020. Missing this deadline could have extreme consequences, potentially including the loss of 20% of the PTCs. For a 200 MW wind farm, like the Freeborn Wind Energy project, that could amount to over \$40,000,000 in lost PTCs.

On May 27, 2020, the IRS issued Notice 2020-41, extending the deadline by one year to address supply chain issues related to the COVID-19 pandemic.<sup>2</sup> Although this extension gives the Company some ability to extend construction into 2021, work on the Freeborn Wind Energy project was planned to occur in 2020 well before the extension was contemplated or even the impacts of COVID-19 were realized. The BOP contractor, Wanzek, began civil construction on the project in April 2020, and delaying any portion of that work for a substantial period of time would add notable cost increases to the project. For example, the contractor would be unable to construct foundations and collection lines for those turbines and would need to delay work and return at an uncertain date. This uncertainty with the schedule

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<sup>2</sup> <https://www.irs.gov/pub/irs-drop/n-20-41.pdf>

would expose the project to additional costs for labor efficiency losses, and it also is possible that the contractor could not guarantee labor resources would return in time to support schedule to meet even the extended PTC deadlines. To compound this issue, there likely would be significant cost impacts and additional schedule uncertainty related to crane resources needed to erect the turbines, which could not be used as efficiently as if the entire facility were constructed at the same time. Cranes needed to construct these turbines would need to walk past the turbine locations and then be broken down to reach other portions of the project, resulting in additional labor, time, and uncertainty in crane availability.

Based on these timing and scheduling pressures, even though we do not believe the townships' positions are reasonable, fighting with them over road use permits added too much scheduling uncertainty. Similarly, based on the townships' prior actions, attempting to comply with the Ordinances at best would have added substantial delay to the project. As a result, we chose the only option that provided us with certainty as to our ability to meet the 100% PTC deadline and efficiently construct the entire project: moving the 17 turbines in question to Iowa.

In addition to these benefits, this shift in turbine locations moves them from communities that are openly antagonistic to the project to one that is enthusiastic about it. Wind turbines are a permitted use in Worth County's Agricultural District. Furthermore, we were met with support from both Worth County landowners and the Board of Supervisors upon presentation of the alternate site layout. We believe, therefore, that this move is in the best interest of our customers.

### **C. Removing Turbines from the Site Plan Does Not Require a Site Permit Amendment**

Although we appreciate that this shift in turbine locations is a significant change in the project, we do not believe it requires an amendment to the Site Permit at this time. We have complied, and intend to continue complying, with all terms of the Site Permit as they relate to the remaining turbines we intend to construct in Minnesota. The only difference is that 17 turbines originally planned to be built in Minnesota no longer will be located in the state. As a result, there is no need to amend the Site Permit, which is—as its name implies—a permit authorizing (not an injunction requiring) the construction of up to 84 MW of wind generation.

To the contrary, this shift in turbine locations is consistent with the Site Permit. Section 5.2.12 of the Site Permit requires the Company to “make satisfactory arrangements with the appropriate state, county, or township governmental body

having jurisdiction over roads to be used for construction of the project, for maintenance and repair of roads that may be subject to increased impacts due to transportation of equipment and project components” prior to using such roads. Section 5.5.2 of the Site Permit requires the Company to “obtain all required permits for the project and comply with the conditions of those permits unless those permits conflict with or are preempted by federal or state permits and regulations” and notes that a “list of the permits known to be required is included in the permit application.” Section 11.1-1 of the Site Permit Application, submitted on June 14, 2017, identifies the following “known or potentially required permits and approvals for the Project” to be obtained from London and Oakland townships: ROW permits, crossing permits, driveway permits for access roads, oversize/overweight permits for township roads.” Absent satisfactory arrangements with the townships, construction of the 17 turbines was not authorized by the Site Permit.

Additionally, the shift in turbine locations to Iowa is consistent with Section 3.1 of the Site Permit, which states that “[a]ny modification to the location of a wind turbine and associated facility depicted in the preliminary layout shall be done in such a manner to have comparable overall human and environmental impacts and shall be specifically identified in the site plan pursuant to Section 10.3.” Because the shift in turbines only removes previously approved turbines from their locations in Minnesota and does not change anything else related to the planned and permitted construction in Minnesota, it effectively minimizes any such impacts. There is, moreover, no need to resubmit “all the information required in an application” under “Minn. R. 7854.0500” for those turbines left in Minnesota because such information would be redundant of what already is in the record.

Once construction of the project is completed, it may be appropriate to amend or modify the Site Permit to reflect the contours of the constructed project. Such a modification would be appropriate under Minn. R. 7854.1300, subp. 1, which states “[o]nce construction of an LWECS is completed, the permittee shall advise the commission of the completion of the project and the commission shall amend the site permit to specifically define the area authorized for the LWECS...” and Section 12.1 of the Site Permit, which allows site boundaries to be modified following completion of construction, “to represent the actual site required by the Permittee to operate the Project authorized by this permit.” At this time, however, an amendment is unnecessary, and we therefore request that AFCL’s motion be denied.

We have electronically filed this document with the Minnesota Public Utilities Commission, and copies have been served on the parties on the attached service list. Please contact me at (612) 330-6064 or [bria.e.shea@xcelenergy.com](mailto:bria.e.shea@xcelenergy.com), or Jennifer

Roesler at (612) 330-1925 or [jennifer.roesler@xcelenergy.com](mailto:jennifer.roesler@xcelenergy.com), if you have any questions regarding this filing.

Sincerely,

/s/

BRIA SHEA  
DIRECTOR, REGULATORY AND STRATEGIC ANALYSIS

c: Service List

Docket No. IP-6946/WS-17-410

Response to AFCL's Motion

Attachment A

## **Attachment A**

### **Amended Site Plan**

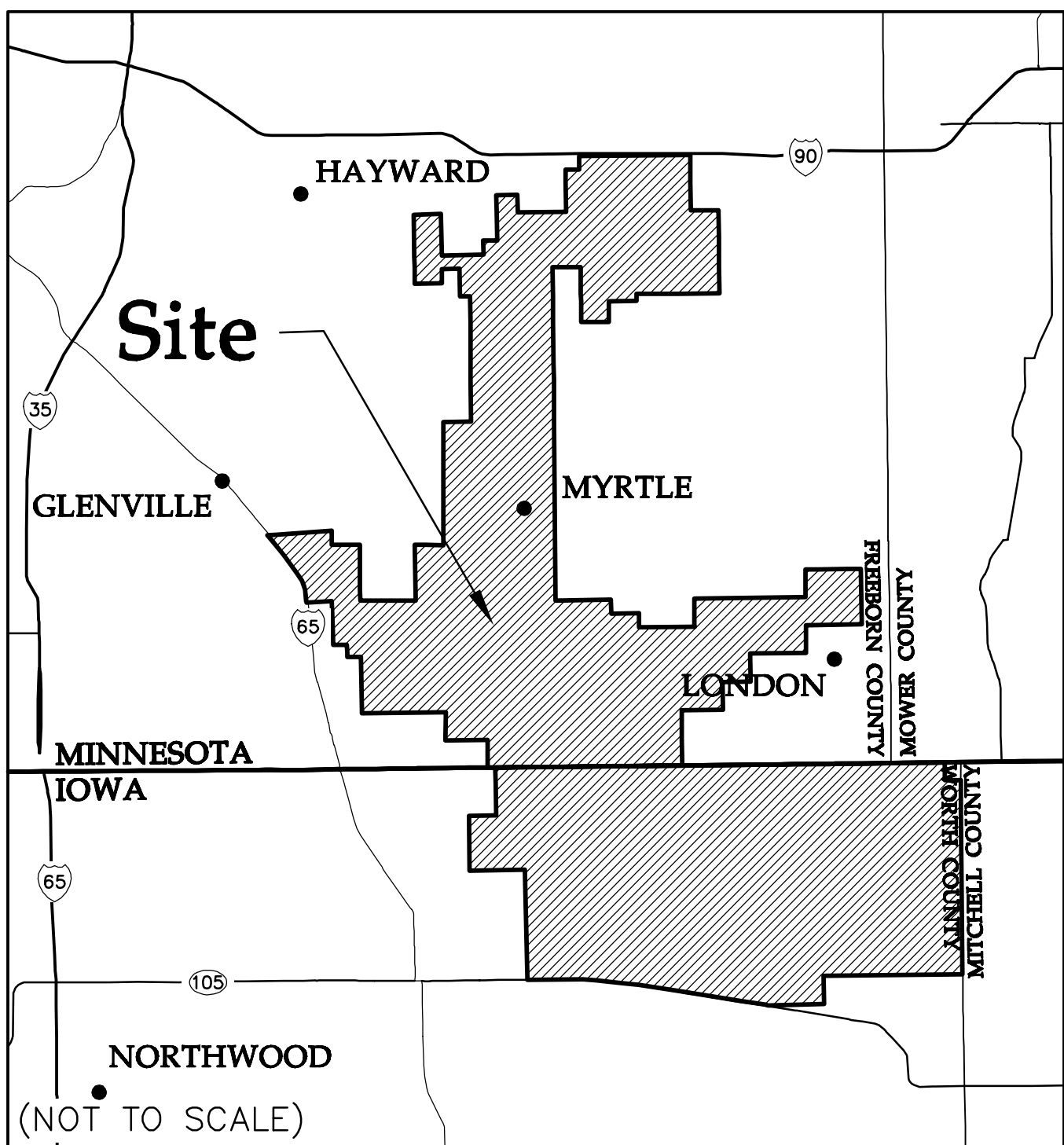




# Freeborn Wind Farm

Freeborn County, Minnesota & Worth County, Iowa

State Map



Vicinity Map



REVISION		ZONE	DATE	BY	CHK	ENG	NO	REVISION		ZONE	DATE	BY	CHK	ENG	REFERENCE DRAWINGS			<div>I hereby certify that this plan was prepared by me or under my direct supervision and that I am duly licensed PROFESSIONAL ENGINEER under the laws of the State of Minnesota.</div> <div></div> <div>Signature: Danielle J. Nygren</div> <div>Printed Name: _____</div> <div>Date: 05/04/20 License No. 55542</div> <div> NORTHERN STATES POWER COMPANY FREEBORN WIND FARM Freeborn County, MN and Worth County, IA</div> <div><table><tr><td>DWN: TDD</td><td>DATE:</td><td>CHK:</td><td>DATE:</td></tr><tr><td>ENG: DJN</td><td>DATE:</td><td>CHK:</td><td>DATE:</td></tr><tr><td>PM: DJN</td><td>DATE:</td><td>PROJ. NO: 22586</td><td></td></tr><tr><td>APVD:</td><td>DATE:</td><td>SCALE: NONE</td><td></td></tr></table></div> <div>THIS MAP/DOCUMENT IS A TOOL TO ASSIST EMPLOYEES IN THE PERFORMANCE OF THEIR JOBS. YOUR PERSONAL SAFETY IS PROVIDED FOR BY USING SAFETY PRACTICES, PROCEDURES, AND EQUIPMENT AS DESCRIBED IN THE SAFETY TRAINING PROGRAMS AND MANUALS.</div> <div>ENERGY SUPPLY ENGINEERING &amp; CONSTRUCTION</div>				DWN: TDD	DATE:	CHK:	DATE:	ENG: DJN	DATE:	CHK:	DATE:	PM: DJN	DATE:	PROJ. NO: 22586		APVD:	DATE:	SCALE: NONE		UNIT 0 CIVIL ACCESS ROADS		COVER SHEET/DRAWING INDEX	NH-276086-1	REV 0
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Sheet List Table	
Sheet Number	Sheet Title
NH-276086-1	Cover
NH-276086-2-1	Turbine Coordinates
NH-276086-2-2	Culvert Schedule
NH-276086-3-1	Overall Plan - MN
NH-276086-3-2	Overall Plan - IA
NH-276086-4-1	Delivery Flow Plan - MN
NH-276086-4-2	Delivery Flow Plan - IA
NH-276086-5-1	Construction Details
NH-276086-5-2	Construction Details
NH-276086-5-3	Construction Details
NH-276086-5-4	Construction Details
NH-276086-6	SWPPP Details
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NH-276086-9-26	Site Plan T-169 T-170 T-179 T-180 T-189 T-190
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NH-276086-9-28	Site Plan T-194 - T-195
NH-276086-11-1	O&M Yard Site Plan
NH-276086-11-2	O&M Yard Grading Plan

DATA SET INFORMATION			
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	Freeborn_Participating_Wind_Leases.shp		
	Freeborn_Transmission_Agreements.shp		
ALTA SURVEY	V_BNDY_Minnesota_70315.dwg V_BNDY_IOWA_70315	Wanzek	7/18/2019
TOPOGRAPHY	MKP_MNTOPO_IA_LIDAR_dot5_50ft.txt	MNTOPO / IA LIDAR	7/18/2019
TURBINE ARRAY	L083 Final Array (2020-03-26).xlsx	Wanzek	3/30/2020
UNDERGROUND COLLECTION	Freeborn Collection Shp File_Minnesota.shp Freeborn Collection Shp File_Iowa.shp	Wanzek	4/10/2020
STREAMS/WETLANDS	Freeborn_Waterbodies_2018_2019.shp Freeborn_Wetlands_2018_2019.shp	Wanzek/Xcel Energy	12/9/2019
TRANSMISSION LINE	FREEBORN_TRANSMISSION LINE.shp	Wanzek	4/10/2020

<p>SEAL</p> 	<p>I HEREBY CERTIFY THAT THIS ENGINEERING DOCUMENT WAS PREPARED BY ME OR UNDER MY DIRECT PERSONAL SUPERVISION AND THAT I AM A DULY LICENSED PROFESSIONAL ENGINEER UNDER THE LAWS OF THE STATE OF IOWA.</p> <p> 05/04/20</p> <p>ROBERT S. COPOULS</p> <p>LICENSE NUMBER: 20960</p> <p>MY LICENSE RENEWAL DATE IS DECEMBER 31, 2021</p> <p>SHEETS COVERED BY THIS SEAL: 1, 2-1, 2-2, 3-2, 4-2, 5-1, 5-2, 5-3, 5-4, 6, 7-1, 7-2, 9-1 - 9-28.</p>
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MINNESOTA PROFESSIONAL ENGINEER SEAL:  
SEE TITLE BLOCK FOR SIGNATURE AND SEAL. ALL SHEETS APPLICABLE  
TO MINNESOTA HAVE BEEN SEALED.

# Westwood

**Phone** (952) 937-5150 12701 Whitewater Dr  
**Fax** (952) 937-5822 Minnetonka, MN 55343  
**Toll Free** (888) 937-5150 [westwoodps.com](http://westwoodps.com)  
**Westwood Professional Services, Inc.**

# UNIT 0

## CIVIL ACCESS ROADS

COVER SHEET/DRAWING INDEX

NH-276086-1

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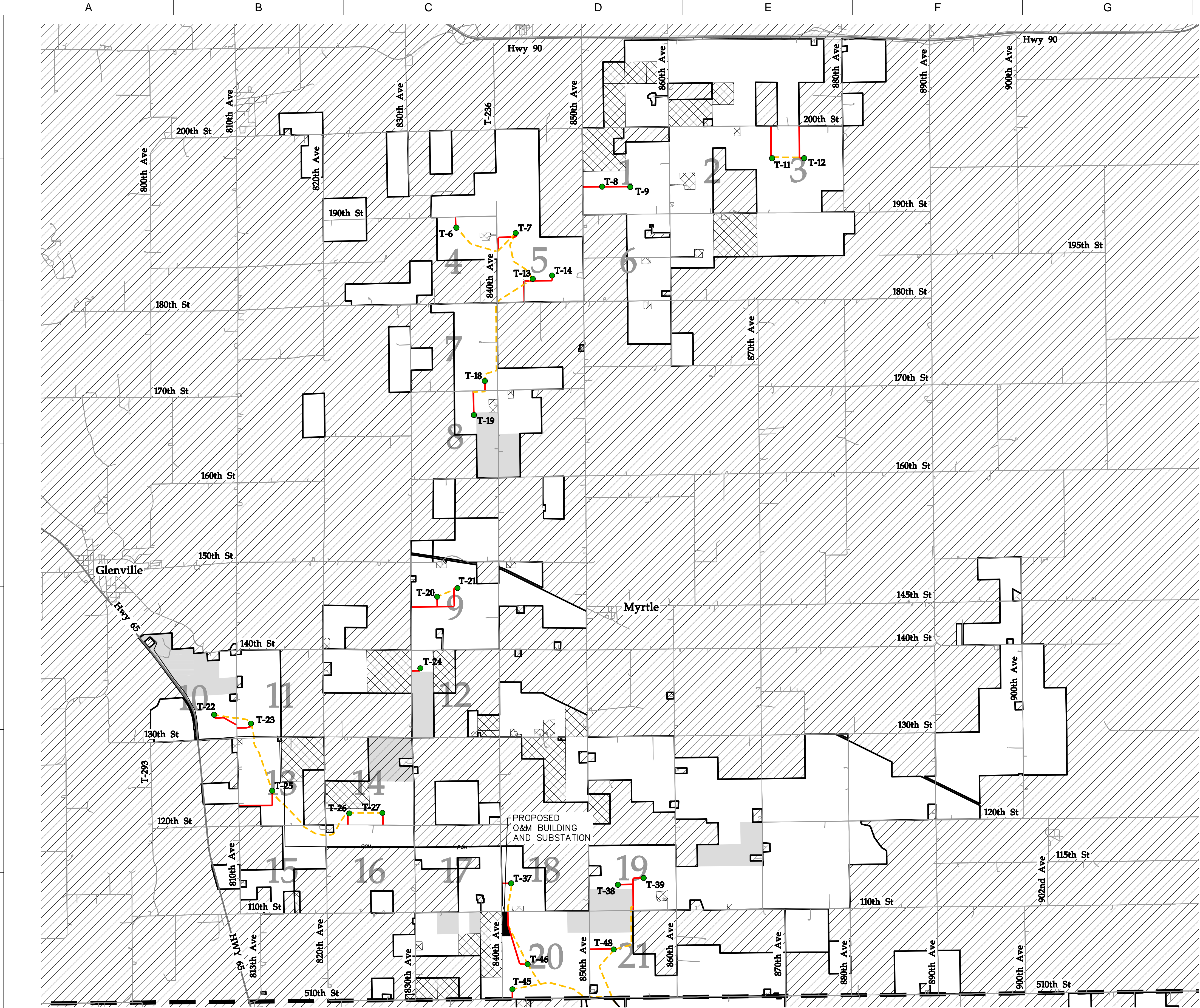












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- - - PROPOSED ALTERNATE CRANE PATH
- EXISTING ROAD
- US HIGHWAY
- STATE LINE
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- ▨ NON-PARTICIPATING PARCELS
- ▨ PARTICIPATING – TRANSMISSION EASEMENT
- ▨ PARTICIPATING – NEIGHBOR AGREEMENT
- # SHEET NUMBER  
(REFERS TO SHEET NH-276086-8-##)

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**Westwood**

Phone (952) 937-5150 12701 Whitewater Dr  
Fax (952) 937-5822 Minnetonka, MN 55343  
Toll Free (888) 937-5150 westwoodps.com  
Westwood Professional Services, Inc.

NO		REVISION		ZONE	DATE	BY	CHK	ENG	NO	REVISION		ZONE	DATE	BY	CHK	ENG	REFERENCE DRAWINGS			<div>I hereby certify that this plan was prepared by me or under my direct supervision and that I am a duly licensed PROFESSIONAL ENGINEER under the laws of the State of Minnesota.</div> <div></div> <div>Signature: Danielle J. Nygren</div> <div>Printed Name: _____</div> <div>Date: 05/04/20 License No. 55542</div>	<div><b>XcelEnergy</b><sup>®</sup></div> <div>NORTHERN STATES POWER COMPANY</div> <div>FREEBORN WIND FARM</div> <div>Freeborn County, MN</div>	<div>THIS MAP/DOCUMENT IS A TOOL TO ASSIST EMPLOYEES IN THE PERFORMANCE OF THEIR JOBS. YOUR PERSONAL SAFETY IS PROVIDED FOR BY USING SAFETY PRACTICES, PROCEDURES, AND EQUIPMENT AS DESCRIBED IN THE SAFETY TRAINING PROGRAMS AND MANUALS.</div>				UNIT 0		REV
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NON-PARTICIPATING PARCELS

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PARTICIPATING - NEIGHBOR AGREEMENT

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(REFERS TO SHEET NH-276086-9-##)

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Westwood

Phone (952) 937-5150 12701 Whitewater Dr

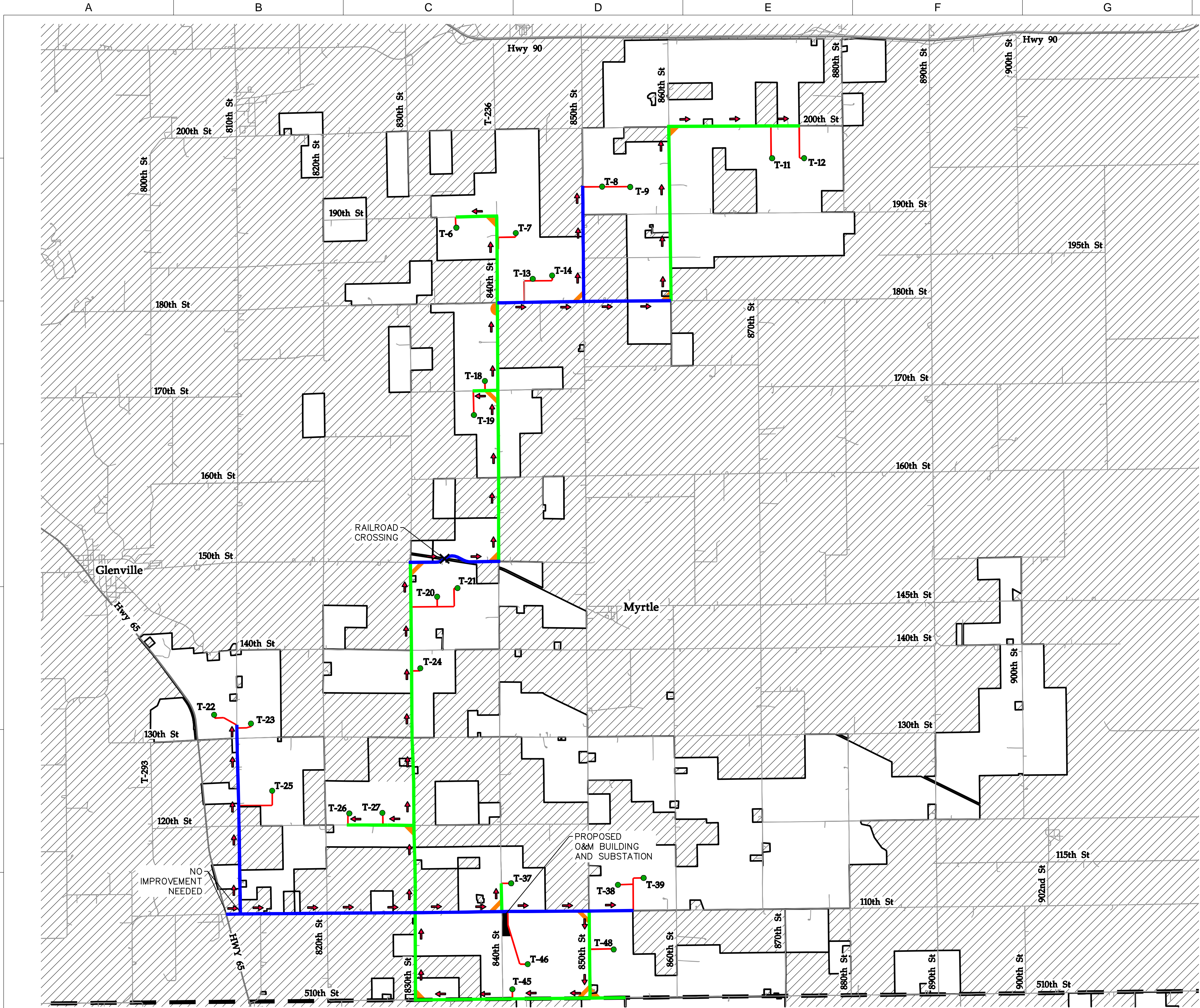
Fax (952) 937-5822 Minnetonka, MN 55343

Toll Free (888) 937-5150 westwoodps.com

Westwood Professional Services, Inc.

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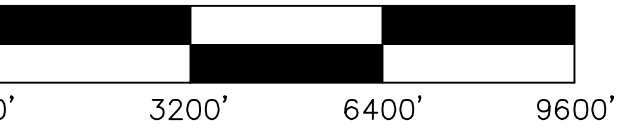


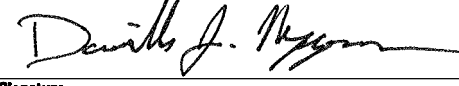



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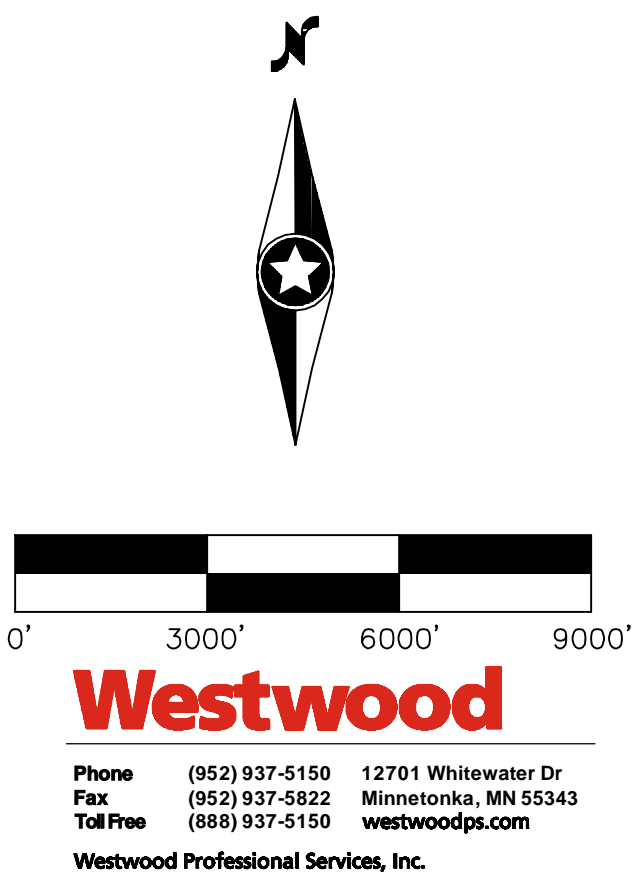
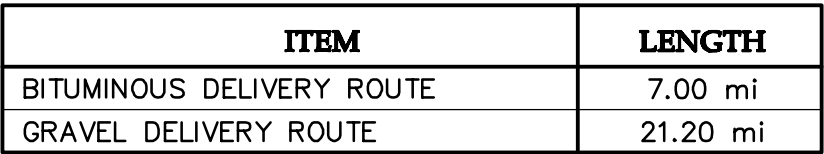
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- STATE LINE
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- GRAVEL DELIVERY ROAD
- ▭ PARTICIPATING PARCELS
- ▨ NON-PARTICIPATING PARCELS
- or or INTERSECTION IMPROVEMENTS
- ➡ DELIVERY ROUTE DIRECTION


ITEM	LENGTH
BITUMINOUS DELIVERY ROUTE	12.30 mi
GRAVEL DELIVERY ROUTE	17.80 mi

  
  
**Westwood**  
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Westwood Professional Services, Inc.

REVISION						REVISION						REFERENCE DRAWINGS						<div>I hereby certify that this plan was prepared by me or under my direct supervision and that I am a duly licensed PROFESSIONAL ENGINEER under the laws of the State of Minnesota.   Signature Danielle J. Nygren Printed Name Date 05/04/20 License No. 55542</div>	<div> NORTHERN STATES POWER COMPANY FREEBORN WIND FARM Freeborn County, MN</div>	<div>THIS MAP/DOCUMENT IS A TOOL TO ASSIST EMPLOYEES IN THE PERFORMANCE OF THEIR JOBS. YOUR PERSONAL SAFETY IS PROVIDED FOR BY USING SAFETY PRACTICES, PROCEDURES, AND EQUIPMENT AS DESCRIBED IN THE SAFETY TRAINING PROGRAMS AND MANUALS.</div>	<div>UNIT 0 CIVIL ACCESS ROADS  DELIVERY FLOW PLAN - MN</div>	<div>NH-276086- 4-1</div>	REV													
NO	DATE	BY	CHK	ENG	NO	DATE	BY	CHK	ENG	DWG NO.	MANUFACTURER	DESCRIPTION	DWN: TDD	DATE:	CHK:	DATE:	ENG: DJN						DATE:	CHK:	DATE:	PM: DJN	DATE:	PROJ. NO: 22586	SCALE: 1" = 3200'-0"	APVD:	DATE:	SCALE: 1" = 3200'-0"	ENERGY SUPPLY ENGINEERING & CONSTRUCTION	0		
A	90% CIVIL PLANS L083	04/17/20	TDD	DJN	DJN																															
0	IFC CIVIL PLANS L083	05/04/20	TDD	DJN	DJN																															





REVISION		ZONE	DATE	BY	CHK	ENG	NO	REVISION		ZONE	DATE	BY	CHK	ENG	REFERENCE DRAWINGS			<div><p><b>Xcel Energy</b><sup>®</sup></p><p>NORTHERN STATES POWER COMPANY</p><p><b>FREEBORN WIND FARM</b></p><p>Freeborn County, MN</p></div>	<p>THIS MAP/DOCUMENT IS A TOOL TO ASSIST EMPLOYEES IN THE PERFORMANCE OF THEIR JOBS. YOUR PERSONAL SAFETY IS PROVIDED FOR BY USING SAFETY PRACTICES, PROCEDURES, AND EQUIPMENT AS DESCRIBED IN THE SAFETY TRAINING PROGRAMS AND MANUALS.</p>	UNIT 0		CIVIL ACCESS ROADS
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0	1FC CIVIL PLANS L083		05/04/20	TDD	DJN	DJN																
																	DELIVERY FLOW PLAN - IA					
																	ENERGY SUPPLY ENGINEERING & CONSTRUCTION			NH-276086- 4-2	REV 0	









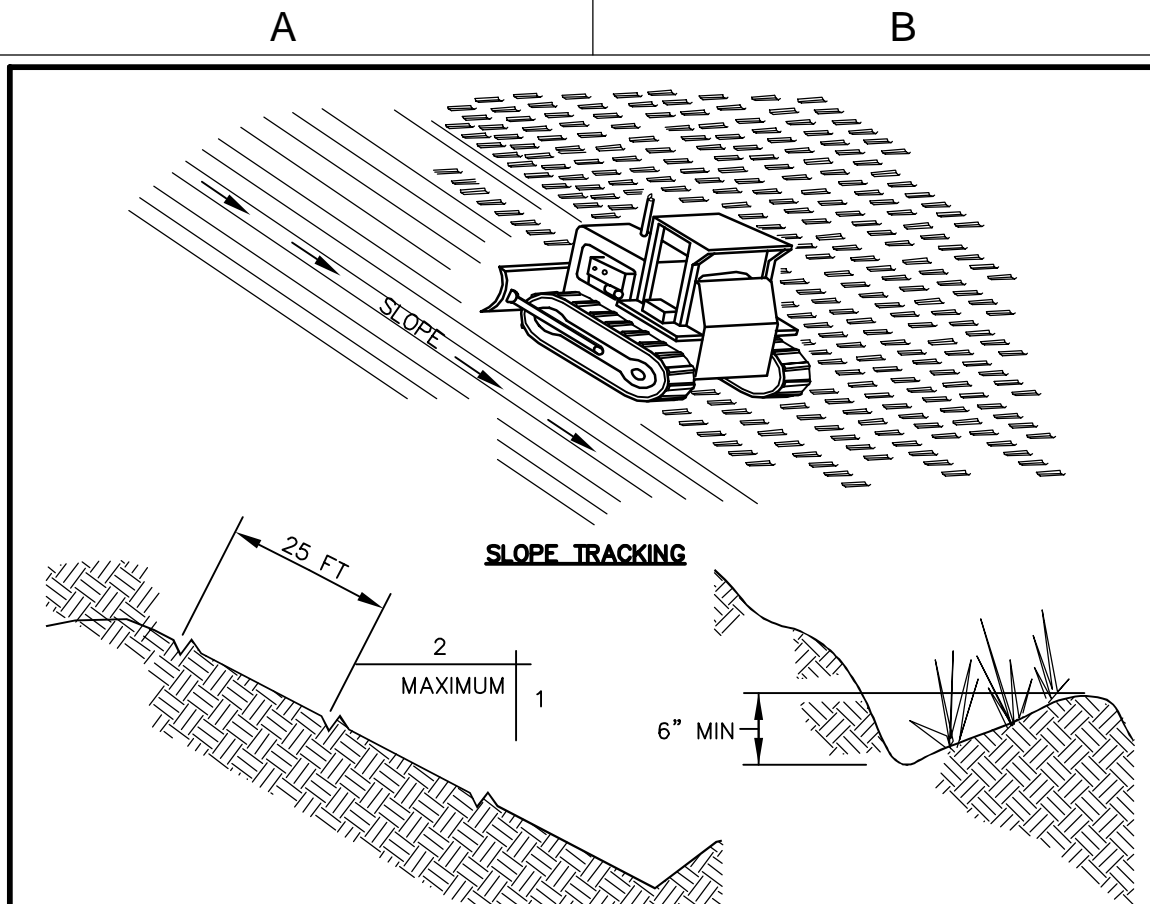










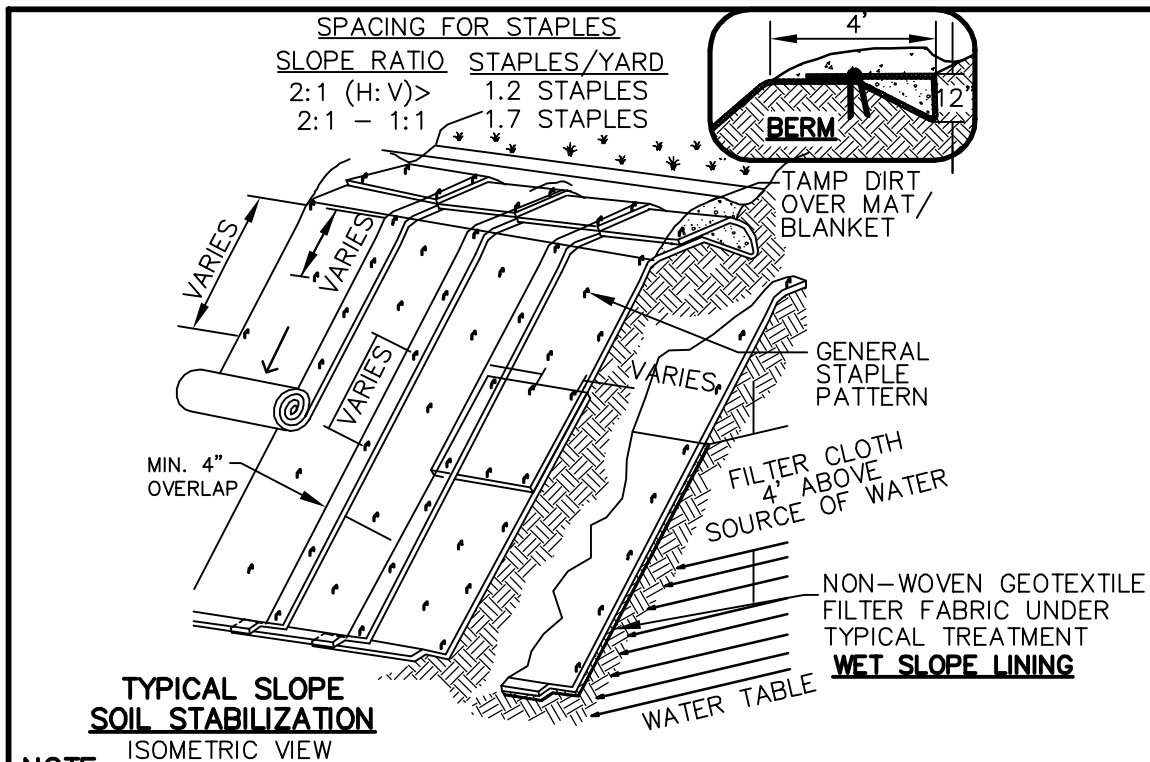


**NOTE:** TEMPORARY CONTOUR FURROWS

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1. GROOVES WILL CATCH SEED, FERTILIZER, MULCH, RAINFALL AND DECREASE RUNOFF RATE.
2. USE SLOPE TRACKING FOR SLOPES 4:1 AND 50 FEET LONG OR STEEPER/LONGER.
3. USE TEMPORARY CONTOUR FURROWS FOR SLOPES 3:1 AND 75 FEET LONG OR STEEPER/LONGER.

<b>Westwood</b>	SURFACE ROUGHENING FOR ALL SLOPES GREATER THAN 4:1	LAST REVISED: 03/03/08
		GD09



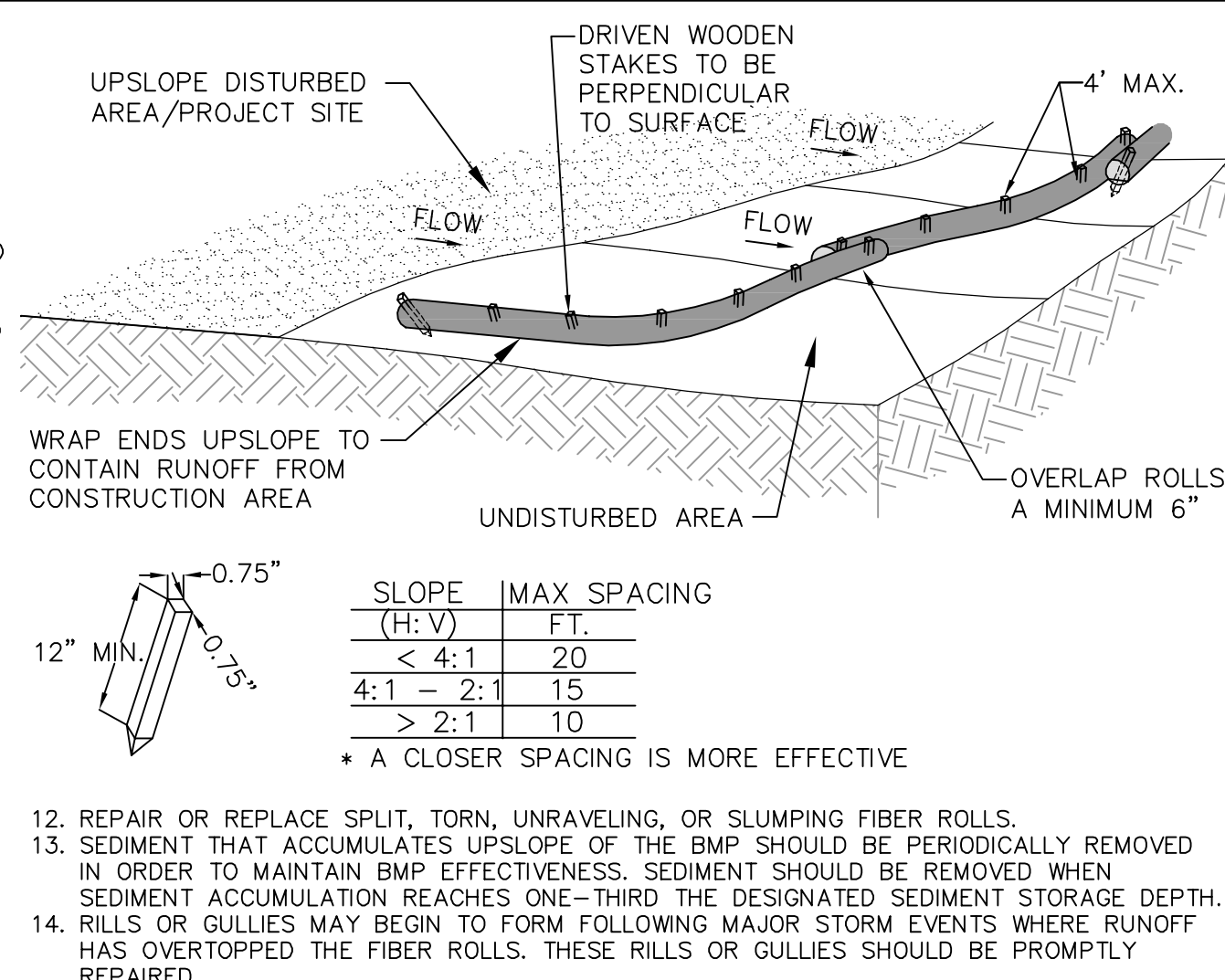
**NOTE:** ISOMERIC VIEW

1. REFER TO THE PROJECT SWPPP FOR IMPLEMENTATION REQUIREMENTS.
2. MATS/BLANKETS SHOULD BE INSTALLED VERTICALLY DOWNSLOPE.
3. SLOPE SURFACE SHALL BE FREE OF ROCKS, CLODS, STICK AND GRASS.
4. MATS/BLANKETS SHALL HAVE GOOD SOIL CONTACT.
5. LAY BLANKETS LOOSELY AND STAKE OR STAPLE TO MAINTAIN DIRECT CONTACT WITH THE SOIL.
6. DO NOT STRETCH.
7. BLANKET TYPE AND WEIGHT MUST BE CHOSEN BASED ON SITE CONDITIONS, MNDOT/IADOT PERFORMANCE FACTORS AND MANUFACTURERS RECOMMENDATIONS.
8. STAPLE LENGTHS SHALL CONFORM TO MANUFACTURERS RECOMMENDATIONS.

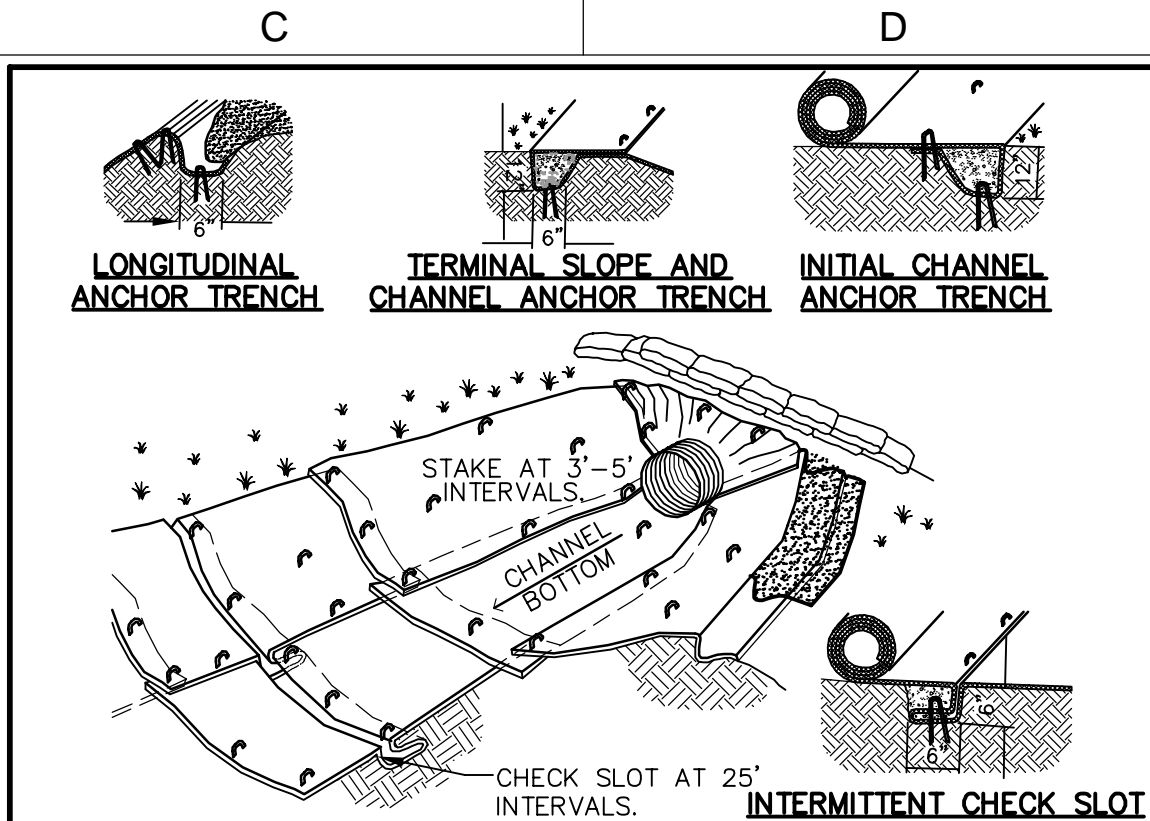
<b>Westwood</b>	TYPICAL SLOPE STABILIZATION – TEMPORARY EROSION BLANKETS TURF REINFORCEMENT MATS FOR SLOPES	LAST REVISED: 5/22/13
		GD21

NOTES:

1. FIBER ROLLS SHALL BE INSTALLED PRIOR TO UPSLOPE DISTURBANCE ACTIVITIES COMMENCE.
2. FIBER ROLLS SHALL BE PREFABRICATED AND MADE FROM WEED FREE RICE STRAW, FLAX, OR A SIMILAR AGRICULTURAL MATERIAL BOUND INTO A TIGHT TUBULAR ROLL BY NETTING, USE A 6" OR 12" DIA. ROLL.
3. TRENCHES SHALL BE CREATED ALONG THE SLOPE OF THE PERIMETER. THE TRENCH DEPTH SHOULD BE 1/4 TO 1/3 OF THE THICKNESS OF THE ROLL, AND THE WIDTH SHOULD EQUAL THE ROLL DIAMETER, IN ORDER TO PROVIDE AREA TO BACKFILL THE TRENCH.
4. STAKE FIBER ROLLS INTO THE TRENCH. DRIVE STAKES AT THE END OF EACH ROLL. ROLL ROLL SHOULD BE SET MAXIMUM ON CENTER. USE WOOD STAKES WITH NOMINAL CLASSIFICATION OF 0.75 IN BY 0.75 IN. AND A MINIMUM LENGTH OF 24 IN.
5. ROLLS SHALL BE INSTALLED PERPENDICULAR TO WATER MOVEMENT, AND PARALLEL TO THE SLOPE CONTOUR.
6. TURN THE ENDS OF THE FIBER ROLLS UP SLOPE TO PREVENT RUNOFF FROM GOING AROUND THE ROLL. THE UPSLOPE POINT SHOULD BE A MINIMUM 6" HIGHER IN ELEVATION THAN THE LOW POINT.
7. IF MORE THAN ONE FIBER ROLL IS PLACED IN A ROW, THE ROLLS SHOULD BE OVERLAPPED A MINIMUM OF 6 INCHES, NOT ABUTTED.
8. IF RED WOOD NETTING IS USED, THE NETTING ARE USED FOR A TEMPORARY APPLICATION ONLY AND SHOULD BE REMOVED FOLLOWING STABILIZATION, FIBER ROLLS USED IN A PERMANENT APPLICATION SHALL BE ENCASED WITH A BIODEGRADABLE MATERIAL AND MAY BE LEFT IN.
9. TEMPORARY INSTALLATIONS SHOULD ONLY BE REMOVED WHEN UP GRADIENT AREAS ARE STABILIZED PER GENERAL PERMIT REQUIREMENTS, AND/OR POLLUTANT SOURCES NO LONGER PRESENT A HAZARD, BUT, THEY SHOULD ALSO BE REMOVED BEFORE VEGETATION BECOMES TOO MATURE SO THAT THE REMOVAL PROCESS DOES NOT DISTURB MORE SOIL AND VEGETATION THAN IS NECESSARY.
10. ROLLS MUST BE INSPECTED FOR CONFORMANCE WITH GENERAL PERMIT REQUIREMENTS FOR THE ASSOCIATED PROJECT TYPE AND RISK LEVEL. IT IS RECOMMENDED THAT AT A MINIMUM, THE BMPs BE INSPECTED WEEKLY, PRIOR TO FORECASTED RAIN EVENTS, DAILY DURING EXTENDED RAIN EVENTS, AND AFTER THE CONCLUSION OF RAIN EVENTS.



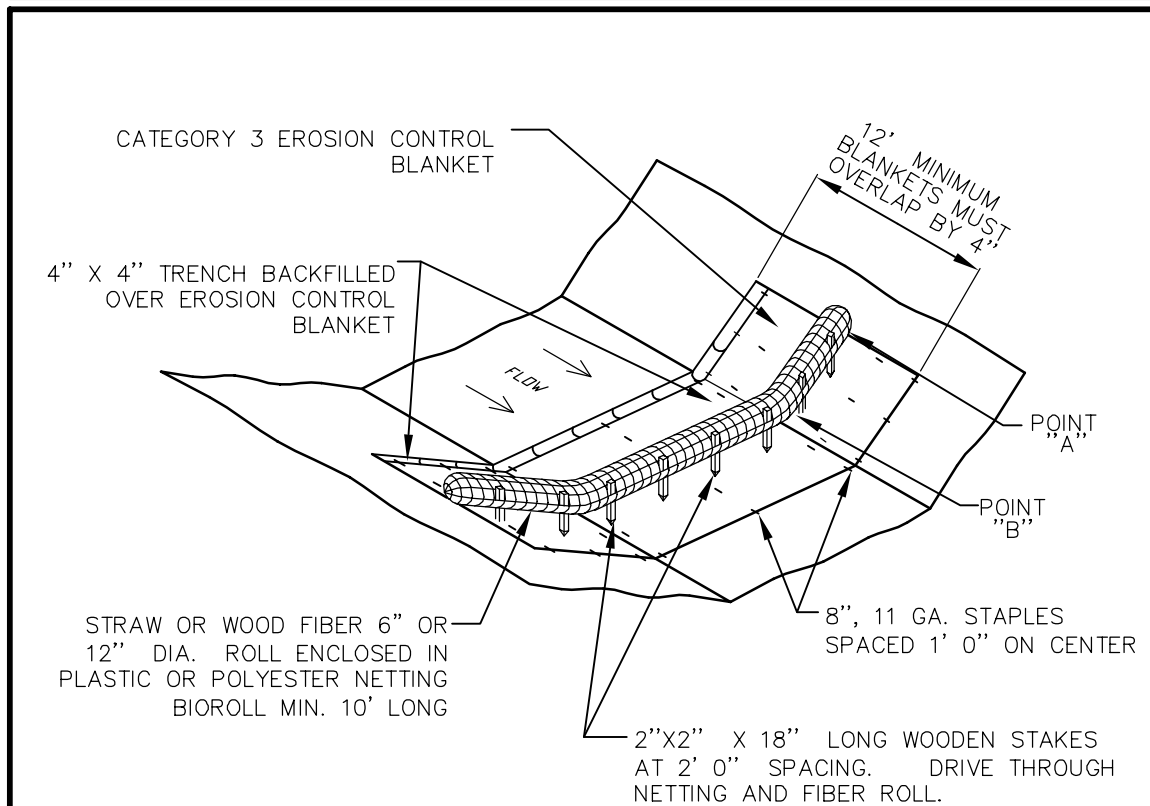
<b>Westwood</b>	TYPICAL FIBER ROLLS FOR PERIMETER CONTROL OF CONSTRUCTION AREA LIMIT	LAST REVISED: 09/09/13
		GD42



**NOTE:**

1. REFER TO THE PROJECT SWPPP FOR IMPLEMENTATION REQUIREMENTS.
2. CHECK SLOTS TO BE CONSTRUCTED PER MANUFACTURERS SPECIFICATIONS.
3. STAPLE OR STAPLING LENGTHS PER MANUFACTURERS SPECIFICATIONS.
4. MINIMUM OF 100 SLOTS/YARD.
5. BLANKET TYPE AND WEIGHT MUST BE CHOSEN BASED ON SITE CONDITIONS AND MANUFACTURERS RECOMMENDATIONS.
6. STAPLE LENGTHS SHALL CONFORM TO MANUFACTURERS RECOMMENDATIONS.
7. EROSION CONTROL BLANKETS SHALL EXTEND TO THE EDGE OF THE DISTURBANCE LIMITS.

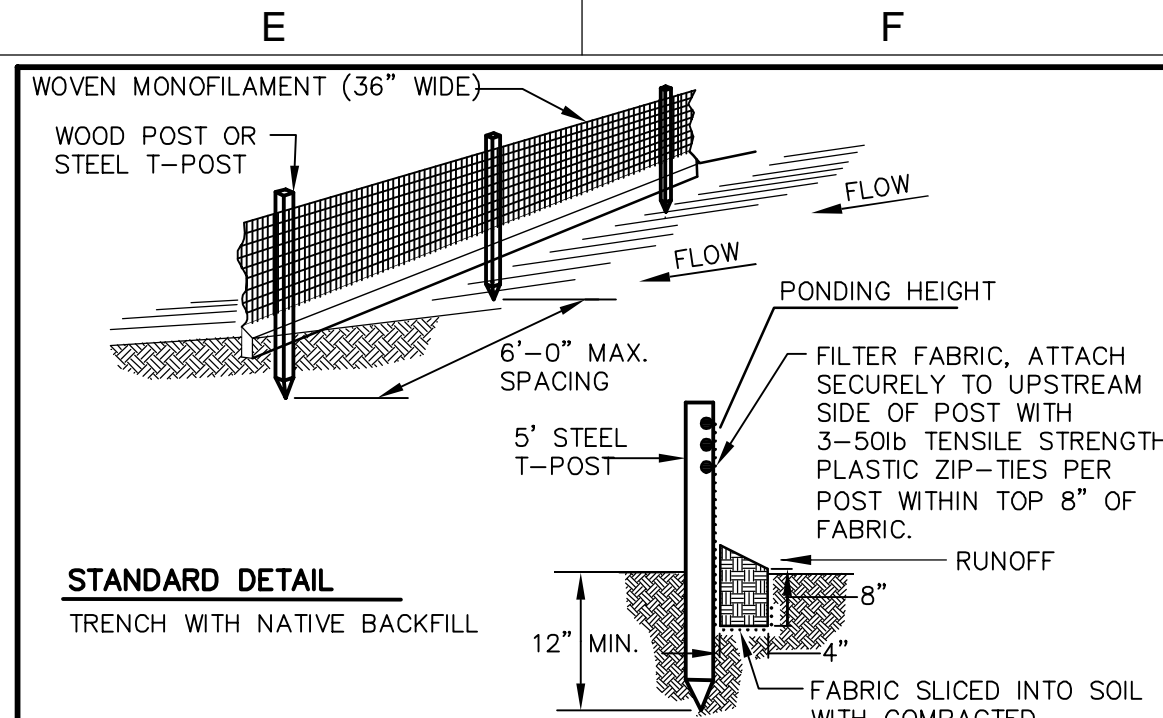
<b>Westwood</b>	TEMPORARY EROSION BLANKETS	LAST REVISED: 03/03/08
	TURF REINFORCEMENT MATS FOR CHANNELS	GD22



**NOTE:**

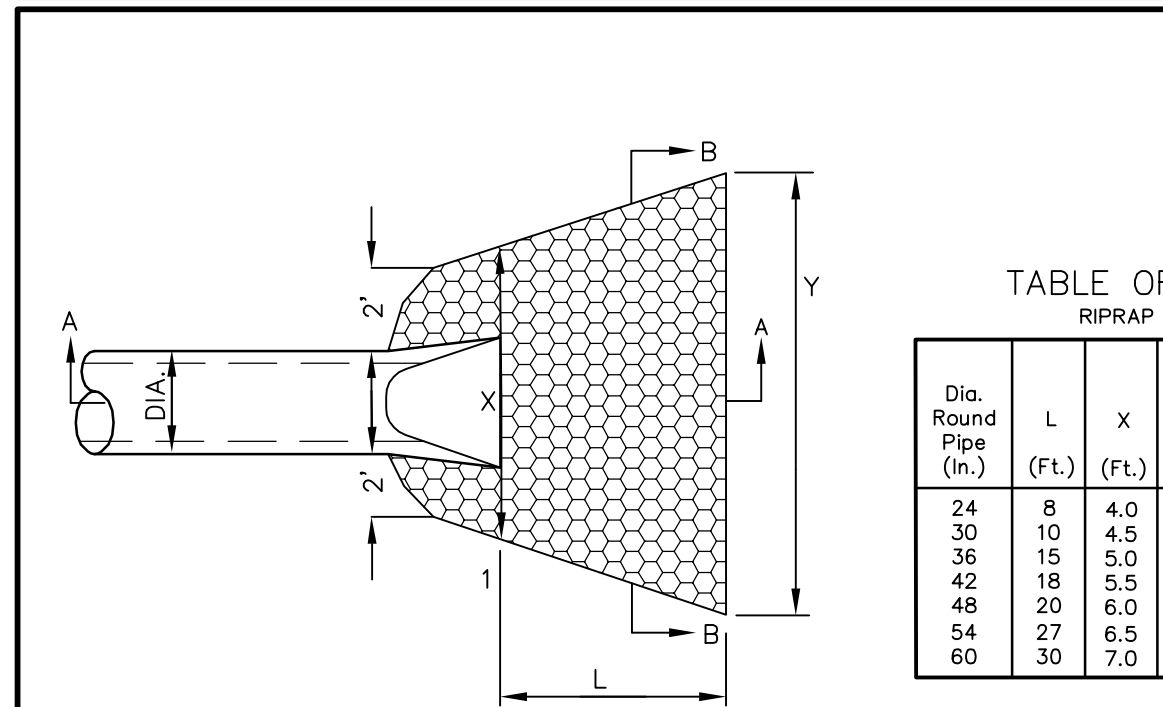
1. POINT "A" MUST BE HIGHER THAN POINT "B" TO ENSURE THAT WATER FLOWS OVER THE DIKE AND NOT AROUND THE ENDS.

<b>Westwood</b>	TEMPORARY BIOROLL BLANKET SYSTEM (DITCH APPLICATION)	LAST REVISED: 03/03/08
		GD23



<b>NOTE:</b>	BACKFILL
<ol style="list-style-type: none"><li>1. INSPECT AND REPAIR FENCE AFTER EACH STORM EVENT AND REMOVE SEDIMENT WHEN ACCUMULATED TO 1/3 THE HEIGHT OF THE FABRIC OR MORE.</li><li>2. REMOVED SEDIMENT SHALL BE DEPOSITED TO AN AREA THAT WILL NOT CONTRIBUTE SEDIMENT OFF-SITE AND CAN BE PERMANENTLY STABILIZED.</li><li>3. SILT FENCE SHALL BE PLACED ON SLOPE CONTOURS TO MAXIMIZE PONDING EFFICIENCY.</li><li>4. ALL ENDS OF THE SILT FENCE SHALL BE WRAPPED UPSLOPE SO THE ELEVATION OF THE BOTTOM OF FABRIC IS HIGHER THAN "PONDING HEIGHT".</li></ol>	

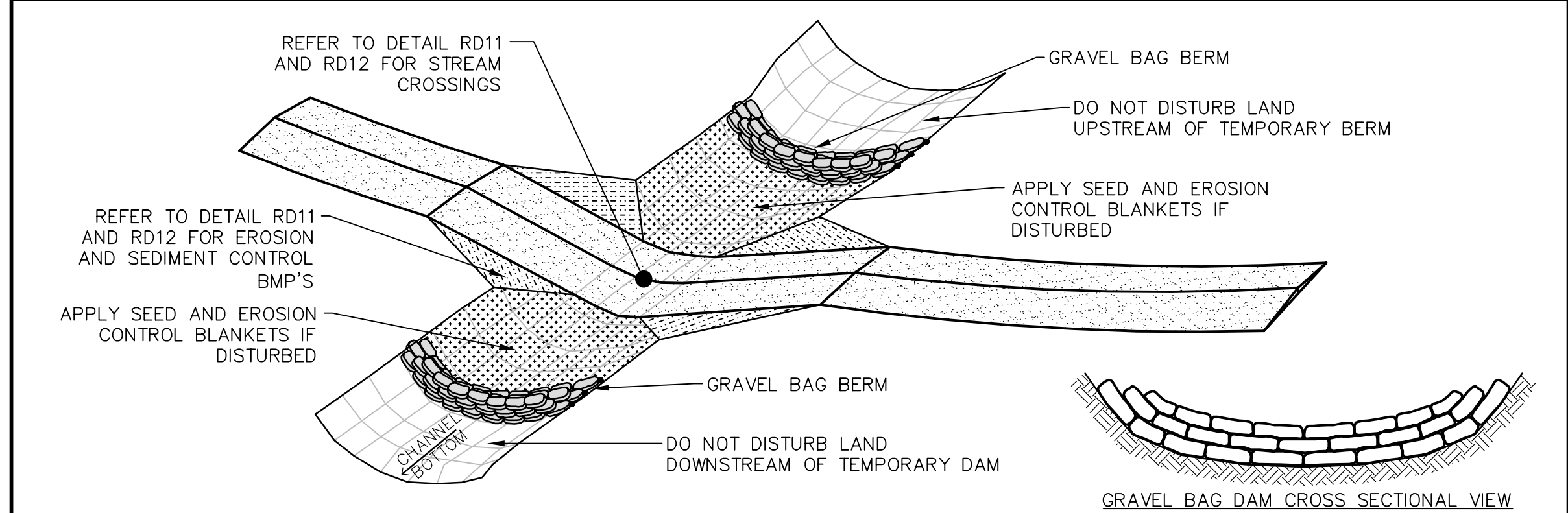
<b>Westwood</b>	SILT FENCE	LAST REVISED: 11/24/08
		GD03



**NOTE:**

1. THE CONTRACTOR SHALL PLACE RIP RAP, PULVERIZED TOPSOIL, SEED AND WOODFIBER BLANKET IMMEDIATELY AFTER PIPE IS INSTALLED, EXTEND AREA TO MATCH UNDISTURBED SOIL.
2. CULVERTS LARGER THAN 60" SHALL HAVE STILLING BASINS INSTALLED.
3. RIP RAP NOT REQUIRED FOR CULVERTS 24" OR SMALLER IF CULVERTS DRAIN INTO AN UNDISTURBED VEGETATED AREA.
4. CULVERTS WITHIN THE ROW SHALL BE INSTALLED PER THE COUNTY REQUIREMENTS.
5. THE OUTLET PROTECTION SIZING RECOMMENDATION WAS TAKEN FROM HEC-14 CHAPTER 10.2 ISSUED BY THE US DEPARTMENT OF TRANSPORTATION.

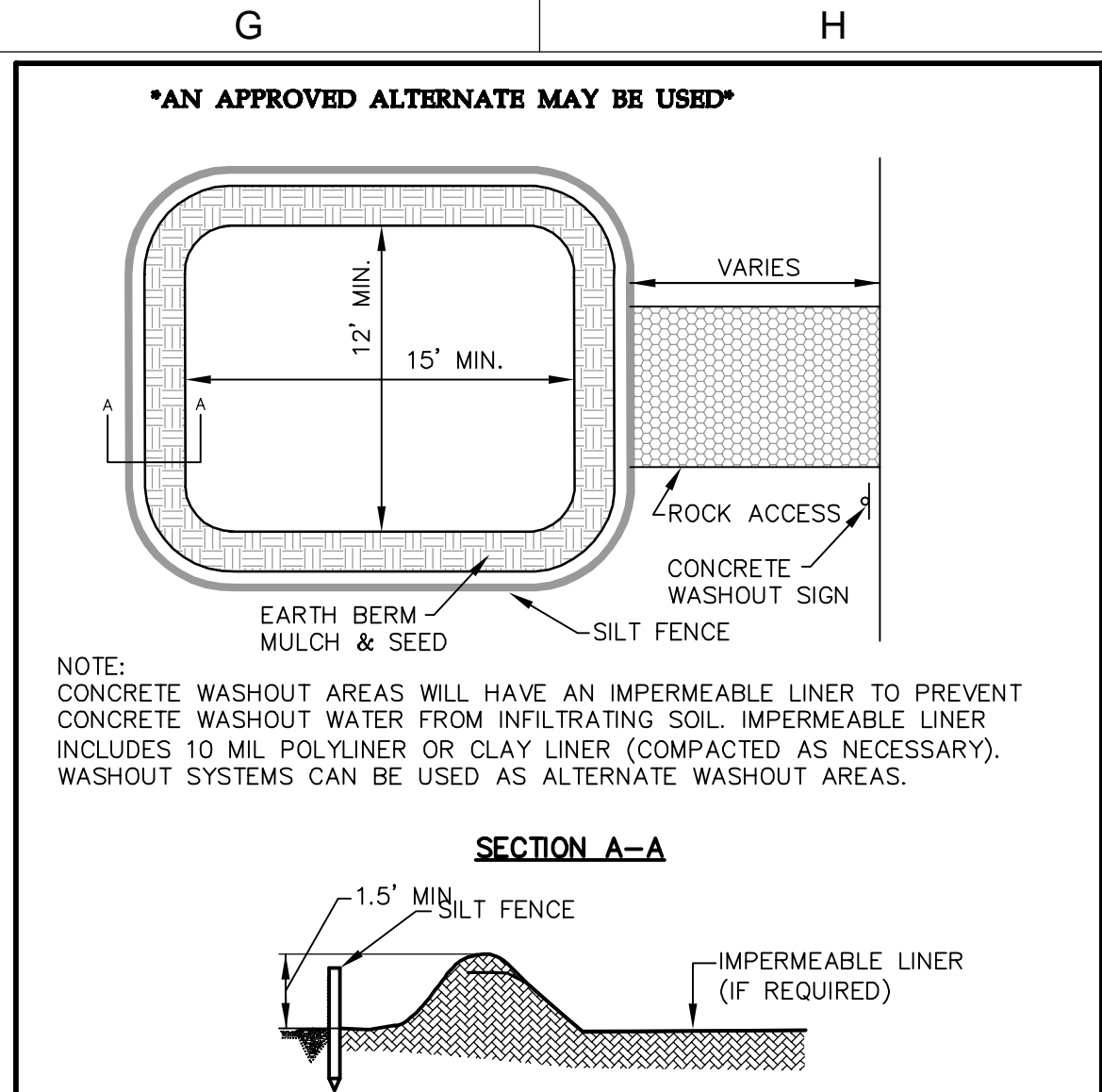
Westwood	PERMANENT RIP RAP OUTLETS	LAST REVISED: 05/01/17
		ER05



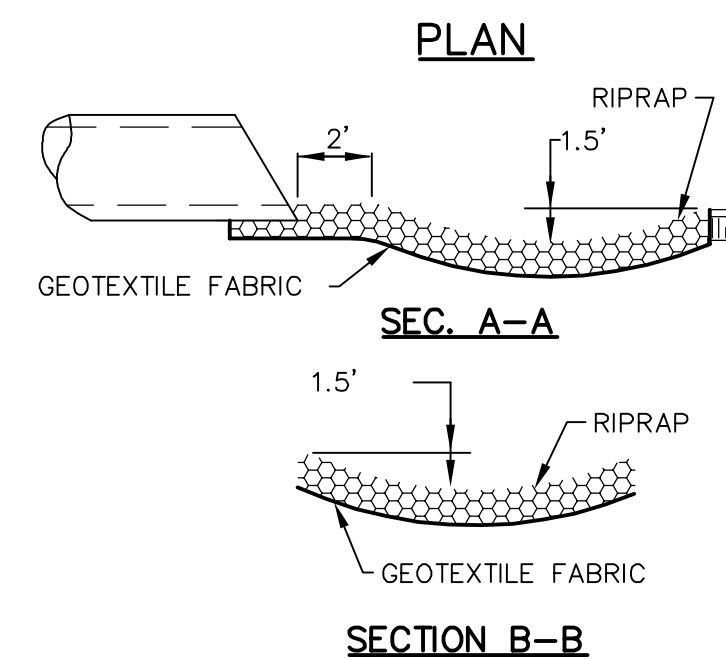
**NOTE:**

1. REFER TO DETAIL RD11 AND RD12 FOR STREAM CROSSINGS.
2. MINIMIZE DISTURBANCE TO THE STREAM/DITCH DURING GRAVEL BAG BERM INSTALLATION.
3. GRAVEL USED WITHIN THE BAGS SHALL BE PEA ROCK.
4. GRAVEL BAG BERMS SHALL SPAN Laterally ACROSS THE STREAM FROM TOP OF BANK TO TOP OF BANK.
5. UPON CRANE TRAVEL COMPLETION, REMOVE GRAVEL BAG BERM AND RESTORE TO ORIGINAL CONDITION.
6. GRAVEL BAG BERMS MAY BE NECESSARY IF FLOWS AND DRAINAGE AREAS REQUIRE.

<b>Westwood</b>	TEMPORARY GRAVEL BAG BERM AT DRAINAGE CROSSING LOCATIONS	LAST REVISED: 3/19/12
		RD13





<b>Westwood</b>	CONCRETE WASHOUT AREA	LAST REVISED: 11/24/08
		GD08



Potential BMPs	Construction Phase or Activity										Application Notes
	Temporary Erosion Control Year	Temporary Sediment Control Year	Access Roads	Turbine Pads / Erection	UG Electrical Collection	Cable Walk Pads	Met Towers	Staircases	OMA Facility		
Silt fence	X	X	X	X			X	X	X	Machine install w/ wood posts at 6' spacing. Install perimeter s/d prior to grading.	
Fiber rolls	X	X	X	X	X	X		X	X	Install on contour, minimum of 6" roll, wood or straw fiber. Secure with 2" posts every 2' on center.	
Stockpile	X	X		X				X	X	See SWPPP for Stabilization Requirements	
Topsoil Berms	X	X	x	x	x	x	x	x	x	Side slopes of 3:1 with at least 1' height. Use temporary erosion control to stabilize berm.	

**NOTE: EROSION AND SEDIMENT CONTROL DETAILS PROVIDED ARE TO BE USED AT CONTRACTOR'S DISCRETION OR AS SPECIFIED IN THE PROJECT SWPPP. IT IS THE CONTRACTOR'S RESPONSIBILITY TO MAINTAIN COMPLIANCE.**

REVISION		ZONE	DATE	BY	CHK	ENG	NO	REVISION		ZONE	DATE	BY	CHK	ENG	REFERENCE DRAWINGS			<div>I hereby certify that this plan was prepared by me or under my direct supervision and that I am duly licensed PROFESSIONAL ENGINEER under the laws of the State of Minnesota.</div> <div></div> <div>Signature: _____</div> <div>Printed Name: Danielle J Nygren</div> <div>Date: 05/04/20 License No. 55542</div>	<div>Xcel Energy®</div> <div>NORTHERN STATES POWER COMPANY</div> <div>FREEBORN WIND FARM</div> <div>Freeborn County, MN and Worth County, IA</div>		<div>THIS MAP/DOCUMENT IS A TOOL TO ASSIST EMPLOYEES IN THE PERFORMANCE OF THEIR JOBS. YOUR PERSONAL SAFETY IS PROVIDED FOR BY USING SAFETY PRACTICES, PROCEDURES, AND EQUIPMENT AS DESCRIBED IN THE SAFETY TRAINING PROGRAMS AND MANUALS.</div>		UNIT 0		REV
								DWG NO.	MANUFACTURER	DESCRIPTION							CIVIL ACCESS ROADS								
																	<div>DWN: TDD DATE: _____ CHK: _____ DATE: _____</div> <div>ENG: DJN DATE: _____ CHK: _____ DATE: _____</div> <div>PM: DJN DATE: _____ PROJ. NO: 22586</div> <div>APVD: DATE: _____ SCALE: NONE</div>		ENERGY SUPPLY ENGINEERING & CONSTRUCTION	NH-276086-6	0				



[illegible]



## CEMENT STABILIZATION - PROCEDURE

1. STRIP THE TOP 4+ INCHES OF TOPSOIL (THROUGH THE ROOT ZONE) FROM THE AREA TO BE STABILIZED. ROOTS SMALLER THAN 1/4" DIAMETER ARE CONSIDERED INSIGNIFICANT.
2. PERFORM A PROCTOR (ASTM D 698) TEST TO DETERMINE THE OPTIMUM MOISTURE CONTENT IF THE MATERIAL TO BE STABILIZED DOES NOT MATCH A PREVIOUSLY PERFORMED PROCTOR. PREVIOUSLY PERFORMED PROCTOR INCLUDES PROCTORS FROM THE GEOTECH REPORT.
3. DETERMINE THE IN-SITU MOISTURE CONTENT USING A NUCLEAR DENSITY GAUGE (OR EQUIVALENT MOISTURE CONTENT TEST) DAILY, PRIOR TO INCORPORATION OF THE CEMENT. PROVIDE ADDITIONAL MOISTURE CONTENT TESTING AS NEEDED BASED ON WEATHER CONDITIONS.
- 3.1. THE CONTRACTOR WILL BE ADVISED OF IN-SITU MOISTURE CONTENT, AND MOISTURE ADJUSTMENTS SHOULD BE MADE IF IN-SITU MOISTURE IS LESS THAN OPTIMUM MOISTURE CONTENT AS DETERMINED BY THE PROCTOR (ASTM D 698).
4. SOIL AND CEMENT BLENDING:
  - 4.1. COMPLETELY BLEND SUBGRADE SOIL EVENLY ACROSS THE SECTION WITH THE APPROPRIATE AMOUNT OF CEMENT BY WEIGHT. FIELD RESULTS FROM TEST STRIPS WILL DICTATE THE CEMENT APPLICATION RATE.
  - 4.2. IN AREAS OF HIGH MOISTURE OR POOR SOILS, THE CONTRACTOR MAY INCREASE THE PERCENT OF CEMENT IN ORDER TO MEET THE MINIMUM SUBGRADE STRENGTH REQUIREMENTS.
  - 4.3. THE USE OF A RECLAIMER IS AN ADEQUATE BLENDING METHOD. DISKING IS NOT AN ADEQUATE BLENDING METHOD.
  - 4.4. A STABILIZATION DEPTH OF 12" WAS USED FOR DESIGN PURPOSES. STABILIZATION DEPTH MAY NEED TO INCREASE TO 16" IN AREAS OF EXTREME MOISTURE OR POOR SOILS IN ORDER TO MEET THE STRENGTH AND PROOF ROLL REQUIREMENTS.
  - 4.5. THE AIR TEMPERATURE SHALL BE ABOVE 40 DEGREES (F) DURING THE CEMENT STABILIZATION PROCESS. MIXING CEMENT INTO FROZEN GROUND IS NOT ACCEPTABLE. NO SOIL AND CEMENT BLENDING SHOULD BE PERFORMED IF TEMPERATURES ARE BELOW 40 DEGREES FOR THE NEXT THREE DAYS OR EXPECTED TO FALL BELOW FREEZING WITHIN THE NEXT SEVEN DAYS.
  - 4.6. CEMENT STABILIZATION SHALL NOT BE PERFORMED WHEN RAINFALL WILL DISTURB CHEMICAL SPREADING OR COMPROMISE STABILITY OF THE TREATED MATERIAL.
5. COMPACTION:
  - 5.1. COMPACTION SHOULD BEGIN AS SOON AS POSSIBLE, AND GENERALLY COMPLETED WITHIN 2 HOURS OF INITIAL MIXING.
  - 5.2. A ROLLING PATTERN WILL BE ESTABLISHED USING A NUCLEAR DENSITY GAUGE DURING COMPACTION.
    - 5.2.1. COMPACTION WILL BE PERFORMED UNTIL THE STABILIZED MATERIAL REACHES A MINIMUM OF 95% OF MAXIMUM DRY DENSITY (ASTM D698).
    - 5.2.2. THE NUMBER OF PASSES AND EQUIPMENT USED TO REACH A MINIMUM OF 95% OF MAXIMUM DRY DENSITY IS CONSIDERED THE ROLLING PATTERN.
    - 5.2.3. DENSITY TESTS SHALL BE TAKEN AT THE RATE OF 1 TEST PER 500 LF IN EACH PASS OF THE RECLAIMER TO CONFIRM THE DENSITY MEETS THE MINIMUM REQUIREMENT. ONCE A CONSISTENT ROLLING PATTERN HAS BEEN CONFIRMED IT IS RECOMMENDED THAT TESTING CONTINUE AT 1 TEST PER 1,000 LF IN EACH PASS OF THE RECLAIMER.
    - 5.2.4. A NEW ROLLING PATTERN MAY NEED TO BE ESTABLISHED IF THE PERFORMANCE REQUIREMENTS ARE NOT BEING MET. THIS MAY BE DUE TO CHANGES IN THE MOISTURE CONTENT, THE SOIL TYPE, OR THE CEMENT RATE
  - 5.3. COMPACTION IS TYPICALLY ACHIEVED BY MULTIPLE PASSES OF A PAD FOOT ROLLER, A SMOOTH DRUM OR RUBBER TIRE ROLLERS ARE THEN USED TO FINISH ROLLING. FINAL ROLLING WILL REMOVE HIGH AND LOW POINTS AND SET THE FINAL PROFILE.
6. THE STABILIZED MATERIAL SHALL BE CONTINUOUSLY WET CURED FOR A MINIMUM OF 24 HOURS (WET CURED IS IDENTIFIED VISUALLY AS DAMP SURFACE). THE STABILIZED MATERIAL SHALL BE PROTECTED FROM FREEZING FOR 7 DAYS.
7. SUBGRADE DCP TESTING AND ACCEPTANCE:
  - 7.1. PERFORM SUBGRADE STRENGTH TESTING BY DYNAMIC CONE PENETROMETER (DCP) PER ASTM D 6951-18 NO SOONER THAN 24 HOURS AFTER FINAL COMPACTION.
  - 7.2. DCP TESTING FREQUENCY SHALL BE WITH A RANDOM SPACING AND A MINIMUM OF 1 TEST PER 500 LF IN EACH PASS OF THE RECLAIMER. A MINIMUM OF 3 TESTS PER ROAD IS REQUIRED.
  - 7.3. THE CBR OF THE STABILIZED SUBGRADE SHOULD BE CALCULATED IN 6" INCREMENTS THROUGH THE ENTIRE DEPTH OF THE STABILIZED LAYER.
  - 7.4. THE MINIMUM REQUIRED CBR PRIOR TO PROOF-ROLLING IS PROVIDED IN TABLE 3 BELOW:

TABLE 3: FINAL CEMENT STABILIZED CBR/DCP REQUIREMENTS TABLE

TIME ELAPSED BETWEEN FINAL COMPACTION AND DCP TEST	REQUIRED MINIMUM CBR	MINIMUM DCP (BLOWS PER 6")	BEARING CAPACITY (PSF)
24 - 48 HOURS	20	14	14,700
3 - 7 DAYS	25	17	17,500
28 DAYS	50	32	31,400

NOTE: UNDRAINED SHEAR STRENGTH WAS CALCULATED USING THE BLACK (1961) EQUATION. BEARING CAPACITY WAS CALCULATED USING THE VESIC EQUATION MODIFIED FOR TWO LAYERS (12" CEMENT STABILIZED SUBGRADE OVER A NATURAL SUBGRADE WITH A CBR OF 2.5 AND 4" OF AGGREGATE)



**TABLE 4: ALTERNATIVE ACCESS ROAD SECTIONS (AFTER 7 DAYS)**

DCP (BLOWS/6")	7 DAY CBR (FROM DCP)	GRAVEL THICKNESS (IN)
4	5-10	12*
8	10-15	8*
11	15-20	6
14	20-25	5
17	>25	4

\*ALTERNATE SECTION IS 6" GRAVEL OVER MIRAFI HP270 OR APPROVED EQUAL.

TABLE 5: CEMENT STABILIZATION PRODUCTION TESTING SCHEDULE SUMMARY

LOCATION	TEST		FREQUENCY
COMPACTED SUBGRADE (CEMENT STABILIZED)	PROCTOR		MINIMUM 1 PER MAJOR SOIL TYPE (PREVIOUS PROCTORS MAY BE USED)
	MOISTURE DENSITY TEST (NUCLEAR DENSITY)–		
		BEFORE ADDING CEMENT	MIN 1 PER ROAD (DAILY). ADJUST AS NEEDED BASED ON FIELD CONDITIONS.
		DURING COMPACTION	1 PER 500 LF IN EACH PASS OF THE RECLAIMER UNTIL CONSISTENT, THEN 1 PER 1000 LF IN EACH PASS OF THE RECLAIMER, A MIN. 3 PER ROAD
	DCP TEST		1 PER 500 LF IN EACH PASS OF THE RECLAIMER, A MIN. 3 PER ROAD
	PROOF–ROLL (AFTER PASSING DCP TESTS)		ENTIRE LENGTH

REVISION		ZONE	DATE	BY	CHK	ENG	NO	REVISION		ZONE	DATE	BY	CHK	ENG	REFERENCE DRAWINGS			<div>I hereby certify that this plan was prepared by me or under my direct supervision and that I am a duly licensed PROFESSIONAL ENGINEER under the laws of the State of Minnesota.</div> <div></div> <div>Signature</div> <div>Danielle J Nygren</div> <div>Printed Name</div> <div>Date: 05/04/20 License No. 55542</div>	<div> NORTHERN STATES POWER COMPANY FREEBORN WIND FARM Freeborn County, MN and Worth County, IA</div>	<div>THIS MAP/DOCUMENT IS A TOOL TO ASSIST EMPLOYEES IN THE PERFORMANCE OF THEIR JOBS. YOUR PERSONAL SAFETY IS PROVIDED FOR BY USING SAFETY PRACTICES, PROCEDURES, AND EQUIPMENT AS DESCRIBED IN THE SAFETY TRAINING PROGRAMS AND MANUALS.</div> <div>ENERGY SUPPLY ENGINEERING &amp; CONSTRUCTION</div>	UNIT 0 CIVIL ACCESS ROADS		CONSTRUCTION NOTES	REV 0
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											APVD:	DATE:	SCALE: NONE											



